



Record of Proceedings

Jefferson County Communications Center Authority

Board of Directors

July 16, 2026, 9:00 am

This meeting was held via Zoom video conference. It was accessible for the public to listen via phone conference.

I. CALL TO ORDER

The board meeting of the Jefferson County Communications Center Authority (Jeffcom) was called to order by Mike Weege at 9:00am. This meeting was held in accordance with the applicable statutes of the state of Colorado.

II. ROLL CALL

President Mike Weege (EFD)	Present
Vice President Ed Brady (Arvada PD)	Present
Secretary/Treasurer Kirk Lock (Arvada Fire)	Present
Member Jeremy Metz (West Metro Fire)	Present
Member Reggie Marinelli (Jeffco Sheriff's Office)	Present
Member Chris Murtha (Wheat Ridge PD)	Present
Member Phil Smith (Lakewood PD)	Present
Member Kasey Beal (City of Golden)	Present

Also in attendance were:

Deanne Criswell, Gayle Johnston, Gina Ramirez, Jennifer Sandoval, Geena Gomez, Ethan Honaman, Cherish Moon, Courtney Wolschlag, Jen Gustin, Brian Schilly, Kevin Garcia, Taylor Groth, Jacob Fox, Kinde Yetemegn, Brandon Jenkins, Miguel Alvarado, Shane Palmer, Ethan Lehrke, Melyssa Bishop, Ashley Dalton, Justin Eiffes, Carol Burciaga, Jerry Delatorre, Rebecca Fuller and Brooke Brunetti.

Kathryn Winn of Collins, Cole, Winn & Ulmer, PLLC
Brian Wilkerson of Talion Defense
Cathy Fromm with Fromm & Company LLC
Jeff Irvin of JCECA
Gordie Olson with GMP Consultants

Amy Storrs with Arvada PD
Randy McNitt with Edgewater PD
Dave Montesi with Evergreen Fire

Michele Wagner with Golden PD
Mike Hendershot with Golden PD
Del Kleinschmidt with Jefferson County Sheriff's Office
Todd Bliss with Jefferson County Sheriff's Office
Lee Ann Magoski with Monterey County
Mike Kirkpatrick with West Metro Fire Rescue

OATH OF OFFICE FOR NEW BOARD MEMBER

Chief Weege administered the oath of office to:

Police Chief Michele Wagner was appointed to serve as proxy for the City of Golden.

III. PUBLIC COMMENT – (Limited to 3 minutes each)

No public comment

IV. APPROVAL OF RECORD OF PROCEEDINGS

- Minutes of the June 18, 2026 Regular Meeting

MOTION: It was moved by Chris Murtha and seconded by Reggie Marinelli to approve the record of proceedings of the regular board meeting for June 18, 2026. The motion was voted upon and approved unanimously.

V. REPORTS

A. Financial and Budget Update – Fromm and Company LLC

June 2026 Financial Statement – Cathy – New format that includes the forecasted section to help estimate where they will be at the end of 2026 to help the 2027 budget process. June Unaudited 50% through 2026 Total Revenues on budget at 49% by end of year forecasted to be ahead in revenues. Expenditures at 43% forecasted to be under budget by \$88,000. Dues and memberships at 51%. Software mostly paid upfront, 91% expected to come in over budget due to Central Square, Phone systems at 36% anticipate being under budget by \$6000 at end of year, Meeting and Office expense below budget at 38% anticipate being under budget. Facility cost 46% anticipate positive at end of year. Total Employment expenses 6 months of year had 12 payroll cycle, the first payroll cycle in January was accrued back to 2025. There will be 14 pay periods for last 6 months of the year, that is why the forecasted amount is quite a bit higher. Salaries and benefits anticipate savings at end of year. Contribution to employee 457 incentive is now broken out, received Mission Square forfeitures. Contingency Fund interest right on target. Capital Fund running ahead on interest, big expenditures coming on next few months for building lease and carbyne payment will lower the amount of money in the Colotrust account. Colotrust Plus account 3.7509% and Colotrust EDGE 3.8616%.

MOTION TO APPROVE THE JUNE 2026 FINANCIAL STATEMENT.

It was moved by Ed Brady and seconded by Kirk Lock to approve the June 2026 financial statement. The motion was voted upon and carried unanimously.

- Resolution No. 2026-04, A Resolution to Amended 2025 Budget
The Draft audit presentation was moved to next month August; the Audit will be filed on or before July 31st which is the deadline. This resolution is to record budget revisions - transfers from general fund to capital projects fund for the funding of the capital items, lease, building improvements in 2025. Recording expenditures in the Capital projects fund.
 - Public Hearing (Notice published July 10, 2026)
No comment for public hearing

MOTION TO APPROVE RESOLUTION 2026-04 TO AMEND THE 2025 BUDGET.

It was moved by Chris Murtha and seconded by Kasey Beal to approve Resolution 2026-04 to Amend the 2025 Budget. The motion was voted upon and carried unanimously.

B. General Update

- Deanne Criswell –
 - Have received input from all of the Deputy Directors for next year's budget and will be forecasting out for 2028 and 2029 to see where expenses will go. Will meet with Chief Lock to review draft before August Board meeting.
 - Facility had flooding after last rainstorm. Have had out multiple companies out to evaluate and received estimates that would require tearing out walls and flooring in gym and computer lab. We will keep you updated on any cost on facility improvements as a result of that.
 - BOD packets on Friday with new format, would appreciate feedback on that. One thing to note the monthly report will be sent out in that instead of separately. Also included HR update with personnel. If there is anything else you would like added in there, please let us know. There is also a summary sheet in there for items that require board decision. Will continue to send out on Friday to give plenty of time to look over and ask questions.
 - Thank you to West Metro for sending over Steve Kornegay, he is on light duty. Have been working with agencies to see how we could incorporate light duty officers to come work with us. Steve has helped identify miscommunications on both ends, things they thought we were doing different in the response plans. Has been an excellent opportunity and Steve has been able to be able to provide feedback to us and bring back feedback to West Metro to increase communication and relationship. Would like to do this with other agencies to help bridge communication between what the folks on the floor are doing and what your folks in the field are experiencing and increase level of understanding on both ends. Chief Kornegay also attended a Fire Ops meeting and it was the most engaging meeting so far.
 - Quality of Life changes to help improve morale. The new phone system when someone was unavailable could not do a direct to direct call, they would have to get up and go speak directly to the person. Continue to look for similar opportunities like noise dampening and renumbering of the CAD consoles. Make sure the folks on the floor have all the resources they need to do their job effectively.

- Feedback sessions, focused on shifting approach to a people first approach. Conversations with the Deputy Directors and Supervisors that mentality will help collectively not just in this building but in the field as well.
- Sad to announce that our IT Director is resigning to join the private sector. Thank you for your service. We will have Brian act in his place while we find new IT Director, Ethan will be here until the 30th and Gina Ramirez will help with the admin side and finish budget and personnel issues so Brian can focus on executing the operational end of the IT side to not lose any forward progress.
- Ethan Honaman –
 - Hardest decision to make but the transition will allow me to continue to grow and expand beyond just Jefferson County to try to change the industry. We still have an amazing IT team, 4 experts in their field are here today to help support the process. Thank you for the last 7 ½ years here.
 - DMV photo issue. Applying pressure on Central Square. In February there was a change to the pixilation the size of the actual imaging that came through. Central Square when to ADCOM to test and it did not fix it. They went back to engineering team and have since been able to identify the issue, a hot fix to the message switch to the mobile server itself and they are looking to apply to a test case which Jeffcom has volunteered for to push for as quickly as possible.
 - Thank you to Eli with the Sheriff's Office and Amy Storrs with Arvada PD and Issac from Lakewood for being volunteers.
 - AVL issue, have continued to look internally and to Central Square. Have opened a case with Palo Alto which is our firewall system to go through to see if they see any nuances any problems that can be fixed on that front. They could not determine if it was us or not and stated everything looked configured correctly. Central Square still cannot find anything on their side, they were in the system yesterday and plan to be again today. We cannot stay stagnant on this. Thank you to West Metro for the contact to ConvergeOne. Met with one of their senior architects yesterday and their chief architect yesterday. There is a product out there that is called ThousandEyes which can be installed on the MDTs it would send network traffic all the way through to our mobile server and it will have every hop along the way. It would also allow each MDT to be labeled and it can keep running so if Medic 1 drops out we can see where the network traffic is going to pinpoint exactly where the problem is so it can be rectified as soon as possible. Conversation started yesterday and will begin implementation on the MDT's and server today at 1:00pm, thank you again the Amy Storrs Arvada and Eric Bates with West Metro. The whole team has been involved in this process to the progress is not going to stop.
- Jen Sandoval –
 - Law and Fire Ops groups have been restructured to open up communication between our agencies and Jeffcom new format is more of a working group. Live document anyone can put agenda items in, questions, concerns anything of that nature and it will be visited in those meetings. They will be an hour and a half at most and happen monthly but can scale back as necessary. Have had a lot of great feedback so far.

- Jeffcom Regional Channel email went out yesterday. Has been in the works since 2023. MOU can go out for signatures, once signed start putting them on all the handhelds then Jeffcom can get it at the console. Phased approach, need to implement policy and training and roll it out to floor and agencies so everyone is prepared. We do not want a few agencies having it and a few do not, then its restrictive and confusing to who can go to that channel and who cannot.
- Lumen update – Jeffcom perspective, notified by vendor it was going away about 3 weeks before it went away. At that time, we reached out to liaisons to figure out what it meant and how it affected us. The day it went away is when we had multiple records departments reaching out to us on how we were confirming warrants and how are we moving forward. With IT worked on the Jeffcom Browser to have information added from your agencies add files for Jeffcom to have access to them. Jeffcom is still trying to get access into LexisNexis moving forward.
- Gina Ramirez –
 - Support Services update - have resubmitted for ACE certification. Similar to CALEA, ACE is Accredited Center of Excellence for the Emergency Medical Dispatch (EMD). Certified three years ago and this is the first time will have to recertify.
 - Academy of eight graduated and are working on the floor, they survived the 4th of July hotline and had good experience. They will now complete 8 additional weeks of training on the floor with a Certified Training Officer.
- Gayle Johnston –
 - HR update – HR slide covered reignitions for 2026 and the reasoning and internal promotions for 2026.
 - Final process for the IT Manager position and process for the September Academy as well in the suitability phase.

C. Legal Update
No update

VI. OLD BUSINESS

A. Standardization Update – Deputy Director Jen Sandoval

- Operations team has met with Brain Wilkerson to establish where they are at with the standardization efforts, what has been completed and what still needs to be completed. Phase 2 Data POD initiative is waiting on a 60 day review, is it successful and did it give what was needed or what are the things that are happening that were not expected.
 - The PowerPoint presentation is attached hereto and incorporated herein.
 - Moving forward start with an identification coming from the working groups, evaluate what is the benefit for the agencies and for Jeffcom, what does it do to the boots on the ground, then go to prioritization is it urgent and lifesaving or can it wait until a quarterly or farther down the road, then an approval process at the commander level or board approval to move forward with the initiatives. After that once it is implemented, it will be reviewed to measure the success.
 - Chief Murtha – Are there obstacles or disconnect between the us and the folks you're talking to or are there other obstacles that we should be focusing on. Per

Jen Sandoval some of the disconnect is through communication and some is from technology. Part of the realignment of Ops Managers at Jeffcom to help with communication and be able to prioritize and focus on one area at a time.

B. Approval of the Executive Director Assessment Center Process

- Chief Brady working with Chief Metz and Gordie Olson to create process. Tuesday September 8th will host a Meet and Greet at Jeffcom for any non-board members to meet the finalist. Panel interviews on Wednesday September 9th, five panels board members and proxies in addition to other key people, 6-8 members per panel. The Board would then be briefed, legal and GMP will work on what will be presented to the board. Then come back to board with recommendations for discussion. Board and Proxies mark out your calendar for September 9th right now until invites can be sent out which will also include the location.

MOTION TO APPROVE THE EXECUTIVE DIRECTOR ASSESSMENT CENTER PROCESS. It was moved by Kirk Lock and seconded by Chris Murtha to approve the Executive Director Assessment Center Process. The motion was voted upon and carried unanimously.

VII. NEW BUSINESS

A. Jeffcom CAD RFP Update – Deputy Director Ethan Honaman

- The PowerPoint presentation is attached hereto and incorporated herein.
- Capacity within Jeffcom could be limited for procurement, support and project management. One opportunity is tap into a partner agency or do a vendor contract. Question today is do we want to move forward with this and then we can bring this back before the board for discussion and decisions later as we go forward.

MOTION TO APPROVE THE INTENT TO AWARD CAD RFP TO THE RECOMMENDED VENDOR. It was moved by Mike Weege and seconded by Reggie Marinelli to approve intent to award to Mark43 proceed with negotiations and contract. The motion was voted upon and carried unanimously.

Chief Weege congratulated Chief Wagner and extended congratulations to Ethan Honaman for his work at Jeffcom, the IT Team has done a great job, and he appreciates all their efforts.

VIII. EXECUTIVE SESSION

- A. Executive Session pursuant to C.R.S. 24-6-402(4)(b) and (e) for a conference with Jeffcom's general counsel to receive legal advice, and for instructing negotiators, related to the Software Subscription and Services Agreement with Central Square Technologies.

MOTION: At approximately 10:08am it was moved by Reggie Marinelli and seconded by Kasey Beal to move into executive session pursuant to C.R.S. 24-6-402(4)(b) and (e). The motion was voted upon and carried.

IX. ADJOURNMENT

MOTION: There being no further business to be presented it was moved by Kirk Lock and seconded by Reggie Marinelli to adjourn the board meeting of the Jefferson County Communications Center Authority board of directors. The motion was voted upon and carried.

Meeting was adjourned at 10:29 am.

Prepared by Brooke Brunetti



JEFFCOM STANDARDIZATION PROJECT

Board of Directors Update
July 16, 2026

CURRENT INITIATIVE STATUS	
Complete	In Process
Non-Emergency Number Consolidation	Consolidated Data Pod Phase 2 (August-November)
Field Notifications (Fire)	CJIS Returns to MDIs (now part of Data Pod Phase 2)
Channel Markers	
Consolidated Data Pod Phase 1	
Services provided to Records Departments	
Dispatch procedures for Animal Control, Park Rangers, SRCs	
Call Taking SOP Updates	
Process Standardization Completed:	
- Warrants (as part of Records) - Mayday Protocol - Re-Tones - Site-Ups - Blood Draws - Out-of-Service Hydrants - On-ice Procedures	
Airing Code 4 Status	
"Break in Transmission"	
Training: Radio Etiquette and CAD	



POTENTIAL FUTURE PRIORITIZATION CRITERIA

- Operational Value
- Organizational Readiness
- Resource Requirements
- Stakeholder Support

EXAMPLE: STANDARDIZATION POTENTIAL OPERATIONAL VALUE

Reduce time to proficiency and increase overall proficiency levels

Increased quality / reduced errors and process non-compliance

Improve scheduling outcomes due to increased ability to interchange staff among agencies

Enable training focus on more advanced skills and additional competency areas

Reduce overall number of staff required through scheduling flexibility and cross-training
(slow cost increases)

NEXT STEPS

- Stakeholder Discussions (Member & User Agencies including Leadership and Key Ops)
 - Lessons Learned
 - Opportunities & Challenges
 - Priorities
 - Criteria for Analysis
 - Future Governance (Board vs. Ops Committees, etc.)
- Compile Results and Develop Initial Frameworks (Identification, Analysis, Prioritization, Approval)
- Staff and Agency Feedback
- Finalize Multi-Year Roadmap for Board Approval

QUESTIONS AND DISCUSSION

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CAD RFP 2026-01

Final Recommendation Summary

Presented to the Board of Directors

July 2026

Jefferson County Communications Center Authority

AGENDA

What We'll Cover

- 1 Background & Evaluation Process
- 2 Phase 1: Vendor Demonstrations
- 3 Phase 2: Sandbox Testing Results
Overall Weighted Score
- 4 Cost Analysis
- 5 Finalist Comparison: Mark43 vs. Octave
- 6 Final Vote & Stakeholder Alignment
- 7 Recommendation & Statement of Work
- 8 Action Requested of the Board

Jefferson County Communications Center Authority | CAD RFP 2026-01

SECTION 1

Background & Evaluation Process

January 2026: CAD RFI Working Group recommends advancing to a formal RFP

February 3, 2026: RFP 2026-01 issued; proposals due March 6, 2026

Requirements: fully cloud-native solution, CJIS compliance, SOC 2 Type II, SSO/MFA

5 vendors responded: CentralSquare, Versaterm, 365 Labs, Mark43, Octave

70%

Phase 1 – Response & Demo:
Operational 40% - Integration 25%
Cybersecurity 20% - Cost 15%

30%

Phase 2 – Sandbox Testing:
Sys. Perf. 35% - User Accept. 35%
Integration 20% - Support 10%

Evaluation team included representatives from Jeffcom and its member agency partners across law enforcement and fire/EMS disciplines.

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SECTION 2

Phase 1: Vendor Demonstrations

Vendor	Operational	Cybersecurity	Integration	Cost Eff.	Total (1.00)	Recommended	Conditional	Not Rec.
Mark43	3.9	3.9	3.5	3.3	74.4	17	1	0
Octave	4.2	3.6	3.4	2.5	72.9	17	0	0
365 Labs	3.0	3.3	3.2	2.8	61.8	8	0	10
Versaterm	2.5	3.1	2.8	2.5	53.9	0	1	17
CentralSquare	1.8	2.8	3.1	3.0	49.5	0	0	17

Mark43 and Octave were the only vendors scoring above 70 points and advanced to Sandbox Testing. Not every evaluator attended every vendor's demonstration, so totals may vary slightly by vendor.

Jefferson County Communications Center Authority | CAD RFP 2026-01

SECTION 3

Phase 2: Sandbox Testing Results

Sandbox Category	Weight	Mark43	Octave
System Performance & Reliability	35%	74.6%	63.0%
User Acceptance	35%	69.7%	53.1%
Integration Functionality	20%	75.0%	63.3%
Vendor Support & Responsiveness	10%	83.2%	64.4%
Sandbox Total (Weighted)	100%	72.8%	56.8%

50 vs 24

Evaluators (Mark43 vs. Octave)

72.8% vs 56.8%

Overall Weighted Score

90% vs 46%

Evaluator Recommendation Rate

73.9% vs 68.1%

Mark43 vs. Octave

Phase 1 & 2: Overall Weighted Score

Overall Weighted Score = (Response/Demo × 70%) + (Sandbox × 30%)
Jefferson County Communications Center Authority | CAD RFP 2026-01

SECTION 4

Cost Analysis

	CentralSquare (Upgrade Quote)	Mark43	Octave
Year 1	\$783,046.80	\$1,761,632	\$1,536,145
Year 2	\$768,766.80	\$1,311,709	\$1,602,720
Year 3	\$768,766.80	\$1,377,295	\$1,654,835
Year 4	\$768,766.80	\$1,446,160	\$1,717,577
Year 5	\$768,766.80	\$1,518,469	\$1,824,456
5-Year Total	\$3,859,014	\$7,415,265	\$10,135,733

+92.2%

Mark43 vs.
CentralSquare upgrade quote

+168.4%

Octave vs.
CentralSquare upgrade quote

The CentralSquare figures reflect a quote to upgrade to its newest version, not a construction of current pricing. Existing modules reach end of support on December 31, 2027 (extended from an original date of July 1, 2025) regardless of vendor selected.

Jefferson County Communications Center Authority | CAD RFP 2026-01

SECTION 5

Finalist Comparison: Mark43 vs. Octave

	Mark43	Octave (Hexagon OnCall)
Implementation Timeline	12 months to go-live + 30-day hypercare	17 months to cutover
Cloud Architecture	AWS GovCloud, microservices, multi-AZ, 99.95% uptime SLA	Azure Government, Kubernetes/AKS, dedicated environment
Support Model	24/7/365 help desk; ~30 min avg. ticket resolution	24/7/365 help desk; standard hours 7am-7pm Central
Mobile / Phone App	Natively integrated single-vendor stack	Separate Mobile Unit / Mobile Responder modules
Unity CAD-to-CAD	Addressed by Mark43; resolved, not a risk	Standard, previously built and field-demonstrated

SECTION 6

Final Vote & Stakeholder Alignment

Partner Agency Recommendations (10 agencies)

Recommendation	Organizations
Mark43	8 of 10: Arvada Fire, Arvada PD, Golden Fire, Lakewood PD, F1, Wheat Ridge, West Metro, JCSO
Octave	1 of 10: Mountains
No recommendation / N/A	1 of 10: Golden PD

Jeffcom Working Group Individual Votes (8 respondents)

Recommendation	Respondents
Mark43	7 of 8
Octave	1 of 8

15 of 18

Total participants recommended Mark43

RECOMMENDATION

Proceed with a new CAD system and award to Mark43

Highest	All 4	90%	15 of 18
weighted demo score	sandbox categories led	field-tester recommend rate	final participant votes

- Shortest implementation timeline of the two finalists (12 months vs. 17 months)
- Lowest Cost between two remaining vendors
- Single-vendor cloud-native CAD and phone app stack directly addresses performance, scalability, and integration concerns
- Reference-validated implementation approach with strong first-year reliability

SECTION 7

Statement of Work: Key Validation Areas

Fire/EMS Priorities

- Reconfigure the mobile app for apparatus: active call list first, with large-button / large-font modes
- Build out and validate fire/EMS response plans and apparatus-recommendation logic
- Live, editable GIS hydrant layer, satellite view toggle, and routing that shows other responding apparatus
- Native in-application turn-by-turn directions (currently requires an external mapping app)

Law Priorities

- Sustained audible/visual alerts for high-priority messages (warrants, stolen property) until acknowledged
- Ability to initiate a traffic stop from the MDC when radio traffic or Code 1 activity prevents verbal call-out
- MDC-based criminal history / rap sheet queries for DUI, DV, and POWPO investigations
- Active/Pending Calls on one screen
- Multi-tenant SSO
- Better AVL Reporting (Speed/Location)

SECTION 8

Action Requested of the Board

- 1 Whether to proceed with a new CAD system, and if so, which vendor?
- 2 If yes: should Jeffcom hire an outside agency, utilize partner agency procurement resources, or handle this internally to negotiate the statement of work and cost?
- 3 If yes: should Jeffcom hire an outside agency, utilize partner agency procurement resources, or handle this internally to project-manage the CAD implementation?
- 4 If yes: who should be involved moving forward in the project?
- 5 If yes: what is the desired timeline for completion?



Thank You

Questions & Discussion